

MAKING APPROPRIATIONS FOR THE DEPARTMENTS OF LABOR, HEALTH
AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES
FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1987, AND FOR OTHER
PURPOSES

OCTOBER 2, 1986.—Ordered to be printed

Mr. NATCHER, from the committee of conference,
submitted the following

CONFERENCE REPORT

[To accompany H.R. 5233]

The Committee of Conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 5233) "making appropriations for the Departments of Labor, Health and Human Services, and Education, and Related Agencies for the fiscal year ending September 30, 1987, and for other purposes," having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 1, 2, 5, 14, 17, 18, 19, 22, 29, 66, 67, 68, 69, 70, 71, 72, 73, 74, 75, 76, 77, 78, 101, 102, 109, 110, 113, 116, 128, 133, 134, 136, 138, 139, 140, 141, 142, 149, 152 and 161.

That the House recede from its disagreement to the amendments of the Senate numbered 6, 7, 8, 9, 11, 13, 16, 20, 28, 44, 46, 51, 52, 54, 61, 85, 86, 87, 88, 91, 99, 100, 104, 105, 106, 108, 111, 115, 121, 122, 123, 125, 131, 132, 135, 143, 150, 153, 157 and 159, and agree to the same.

Amendment numbered 3:

That the House recede from its disagreement to the amendment of the Senate numbered 3, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$3,656,013,000; and the Senate agree to the same.

Amendment numbered 4:

That the House recede from its disagreement to the amendment of the Senate numbered 4, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment, insert the following: including \$4,000,000; and the Senate agree to the same.

*This Conference Report was
incorporated by a
permanent Continuing Resolution*

Amendment numbered 15:

That the House recede from its disagreement to the amendment of the Senate numbered 15, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$167,925,000; and the Senate agree to the same.

Amendment numbered 21:

That the House recede from its disagreement to the amendment of the Senate numbered 21, and agree to the same with an amendment, as follows:

Restore the matter stricken with the date amended to read as follows: *January 1, 1988*; and the Senate agree to the same.

Amendment numbered 33:

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$511,124,000; and the Senate agree to the same.

Amendment numbered 34:

That the House recede from its disagreement to the amendment of the Senate numbered 34, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$490,233,000; and the Senate agree to the same.

Amendment numbered 36:

That the House recede from its disagreement to the amendment of the Senate numbered 36, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$570,916,000; and the Senate agree to the same.

Amendment numbered 37:

That the House recede from its disagreement to the amendment of the Senate numbered 37, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$366,780,000; and the Senate agree to the same.

Amendment numbered 38:

That the House recede from its disagreement to the amendment of the Senate numbered 38, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$216,637,000; and the Senate agree to the same.

Amendment numbered 39:

That the House recede from its disagreement to the amendment of the Senate numbered 39, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$209,294,000; and the Senate agree to the same.

Amendment numbered 40:

That the House recede from its disagreement to the amendment of the Senate numbered 40, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$176,931,000; and the Senate agree to the same.

Amendment numbered 41:

That the House recede from its disagreement to the amendment of the Senate numbered 41, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$138,713,000*; and the Senate agree to the same.

Amendment numbered 43:

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$19,000,000*; and the Senate agree to the same.

Amendment numbered 45:

That the House recede from its disagreement to the amendment of the Senate numbered 45, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$61,838,000*; and the Senate agree to the same.

Amendment numbered 47:

That the House recede from its disagreement to the amendment of the Senate numbered 47, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$1,062,365,000*; and the Senate agree to the same.

Amendment numbered 55:

That the House recede from its disagreement to the amendment of the Senate numbered 55, and agreed to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$7,024,398,000*; and the Senate agree to the same.

Amendment numbered 59:

That the House recede from its disagreement to the amendment of the Senate numbered 59, and agreed to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$939,567,000*; and the Senate agree to the same.

Amendment numbered 60:

That the House recede from its disagreement to the amendment of the Senate numbered 60, and agree to the same with an amendment, as follows:

Restore the matter stricken, amended to read as follows:

In lieu of the sum named, insert *\$110,000,000*; and the Senate agree to the same.

Amendment numbered 64:

That the House recede from its disagreement to the amendment of the Senate numbered 64, and agreed to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$121,819,000*; and the Senate agree to the same.

Amendment numbered 79:

That the House recede from its disagreement to the amendment of the Senate numbered 79, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$3,944,163,000; and the Senate agree to the same.

Amendment numbered 80:

That the House recede from its disagreement to the amendment of the Senate numbered 80, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$3,937,917,000; and the Senate agree to the same.

Amendment numbered 81:

That the House recede from its disagreement to the amendment of the Senate numbered 81, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$37,107,000; and the Senate agree to the same.

Amendment numbered 92:

That the House recede from its disagreement to the amendment of the Senate numbered 92, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$22,500,000; and the Senate agree to the same.

Amendment numbered 93:

That the House recede from its disagreement to the amendment of the Senate numbered 93, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$9,250,000; and the Senate agree to the same.

Amendment numbered 94:

That the House recede from its disagreement to the amendment of the Senate numbered 94, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$9,250,000; and the Senate agree to the same.

Amendment numbered 95:

That the House recede from its disagreement to the amendment of the Senate numbered 95, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$4,000,000; and the Senate agree to the same.

Amendment numbered 96:

That the House recede from its disagreement to the amendment of the Senate numbered 96, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$529,337,000; and the Senate agree to the same.

Amendment numbered 97:

That the House recede from its disagreement to the amendment of the Senate numbered 97, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$29,337,000; and the Senate agree to the same.

Amendment numbered 98:

That the House recede from its disagreement to the amendment of the Senate numbered 98, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted, insert the following: *\$1,500,000 shall be used for awards, which, except for educational television programming, are not to exceed a cumulative amount of \$1,000,000 to any recipient for national impact demonstration or research projects; \$7,800,000; and the Senate agree to the same.*

Amendment numbered 103:

That the House recede from its disagreement to the amendment of the Senate numbered 103, and agree to the same with an amendment, as follows:

In lieu of the matter stricken and inserted by said amendment, insert the following:

For carrying out activities authorized under title IX, part C of the Elementary and Secondary Education Act, \$3,500,000.

And the Senate agree to the same.

Amendment numbered 112:

That the House recede from its disagreement to the amendment of the Senate numbered 112, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$173,095,000*; and the Senate agree to the same.

Amendment numbered 114:

That the House recede from its disagreement to the amendment of the Senate numbered 114, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$10,370,000*; and the Senate agree to the same.

Amendment numbered 119:

That the House recede from its disagreement to the amendment of the Senate numbered 119, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$980,800,000*; and the Senate agree to the same.

Amendment numbered 120:

That the House recede from its disagreement to the amendment of the Senate numbered 120, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$11,000,000*; and the Senate agree to the same.

Amendment numbered 137:

That the House recede from its disagreement to the amendment of the Senate numbered 137, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert *\$43,000,000*; and the Senate agree to the same.

Amendment numbered 145:

That the House recede from its disagreement to the amendment of the Senate numbered 145, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment insert:

COMMISSION ON EDUCATION OF THE DEAF

SALARIES AND EXPENSES

For expenses necessary for the Commission on Education of the Deaf as authorized by section 301 of the Education of the Deaf Act of 1986, \$750,000, to remain available until expended.

And the Senate agree to the same.

Amendment numbered 146:

That the House recede from its disagreement to the amendment of the Senate numbered 146, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$228,000,000; and the Senate agree to the same.

Amendment numbered 147:

That the House recede from its disagreement to the amendment of the Senate numbered 147, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$23,523,000; and the Senate agree to the same.

Amendment numbered 148:

That the House recede from its disagreement to the amendment of the Senate numbered 148, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$3,785,000; and the Senate agree to the same.

Amendment numbered 151:

That the House recede from its disagreement to the amendment of the Senate numbered 151, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$129,960,000; and the Senate agree to the same.

Amendment numbered 154:

That the House recede from its disagreement to the amendment of the Senate numbered 154, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$57,756,000; and the Senate agree to the same.

Amendment numbered 155:

That the House recede from its disagreement to the amendment of the Senate numbered 155, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$14,942,000; and the Senate agree to the same.

Amendment numbered 156:

That the House recede from its disagreement to the amendment of the Senate numbered 156, and agree to the same with an amendment, as follows:

In lieu of the sum proposed by said amendment insert \$1,267,000; and the Senate agree to the same.

Amendment numbered 160:

That the House recede from its disagreement to the amendment of the Senate numbered 160, and agree to the same with an amendment, as follows:

In lieu of the matter proposed by said amendment insert:

SEC. 513. Amounts available under this Act for carrying out the provisions of title II of the Education for Economic Security Act are hereby increased by \$36,934,000.

And the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 10, 12, 23, 24, 25, 26, 27, 30, 31, 32, 35, 42, 48, 49, 50, 53, 56, 57, 58, 62, 63, 65, 82, 83, 84, 89, 90, 107, 117, 118, 124, 126, 127, 129, 130, 144 and 158.

WILLIAM H. NATCHER,
NEAL SMITH,
DAVID R. OBEY,
EDWARD R. ROYBAL,
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SILVIO O. CONTE,
CARL D. PURSELL,
JOHN EDWARD PORTER,
BILL YOUNG,

Managers on the Part of the House.

LOWELL P. WEICKER, Jr.,
MARK O. HATFIELD,
TED STEVENS,
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WARREN B. RUDMAN,
ARLEN SPECTER,
JAMES A. MCCLURE,
PETE V. DOMENICI,
ROBERT C. BYRD,
ERNEST F. HOLLINGS,
LAWTON CHILES,
QUENTIN BURDICK,
DANIEL K. INOUE,
TOM HARKIN,

Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 5233) making appropriations for the Departments of Labor, Health and Human Services, and Education, and Related Agencies for the fiscal year ending September 30, 1987, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report.

TITLE I—DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

PROGRAM ADMINISTRATION

Amendment No. 1: Appropriates \$67,363,000 as proposed by the House instead of \$66,017,000 as proposed by the Senate.

Amendment No. 2: Makes available \$44,763,000 from the Unemployment Trust Fund as proposed by the House instead of \$51,882,000 as proposed by the Senate.

TRAINING AND EMPLOYMENT SERVICES

Amendment No. 3: Appropriates \$3,656,013,000 instead of \$3,517,121,000 as proposed by the House and \$3,748,314,000 as proposed by the Senate. The conference agreement includes the following amounts:

Job training block grant.....	\$1,840,000,000
Summer youth employment (1988).....	750,000,000
Dislocated workers.....	200,000,000
Native Americans.....	61,484,000
Migrants and seasonal farmworkers.....	59,621,000
Job Corps.....	656,350,000
Veterans' employment.....	10,058,000
National activities:	
Pilots and demonstrations.....	31,620,000
Research, demonstration and evaluation	20,190,000
Labor market information	4,790,000
National Occupational Information Coordinating Committee (NOICC).....	4,000,000
Rural concentrated employment programs	10,000,000

Amendment No. 4: Earmarks \$4,000,000 for activities conducted by and through the National Occupational Information Coordinating Committee instead of \$3,000,000 as proposed by the House and \$5,000,000 as proposed by the Senate.

Amendment No. 5: Restores language proposed by the House setting aside \$10,000,000 for rural concentrated employment programs.

Amendment No. 6: Appropriates \$29,900,000 for trade adjustment activities, including necessary related administrative expenses, as proposed by the Senate instead of \$26,000,000 as proposed by the House.

STATE UNEMPLOYMENT INSURANCE AND EMPLOYMENT SERVICE OPERATIONS

Amendment No. 7: Modifies legal citation as proposed by the Senate.

Amendment No. 8: Appropriates \$23,400,000 as proposed by the Senate instead of \$27,300,000 as proposed by the House.

Amendment No. 9: Makes available \$2,341,901,000 from the Unemployment Trust Fund as proposed by the Senate instead of \$2,485,933,000 as proposed by the House.

Amendment No. 10: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which modifies language con-

cerning extended availability at the State level of unemployment insurance basic allocations.

Amendment No. 11: Makes available \$150,910,000 for the unemployment insurance contingency fund as proposed by the Senate, instead of \$261,942,000 as proposed by the House.

The conferees request that the General Accounting Office monitor services to the public provided by State Unemployment Insurance Service agencies, and provide periodic reports to the House and Senate Appropriations Committees concerning any adverse effects resulting from this budget reduction.

The conference agreement includes the following breakdown by budget activity for unemployment insurance operations:

State operations	\$1,221,865,000
State integrity activities.....	212,754,000
National activities	2,039,000
Contingency	150,910,000

The conferees are agreed that no funds or staffyears are to be transferred from State base staff allocations to the quality control program.

EMPLOYMENT STANDARDS ADMINISTRATION

SALARIES AND EXPENSES

Amendment No. 12: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment with an amendment as follows:

In lieu of the matter stricken and inserted by said amendment, insert the following: *and including \$1,500,000 which shall be available for transfer to Departmental Management, Salaries and Expenses, \$194,209,000*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement includes \$1,500,000 as proposed by the Senate for the support of eight additional administrative law judges and necessary support staff to hear and decide black lung appeals.

BLACK LUNG DISABILITY TRUST FUND

Amendment No. 13: Inserts language proposed by the Senate to permit the Trust Fund to repay advances from the Treasury when resources are not needed to make benefit payments during the fiscal year. The House bill contained no similar provision.

MINE SAFETY AND HEALTH ADMINISTRATION

SALARIES AND EXPENSES

Amendment No. 14: Appropriates \$156,480,000 as proposed by the House instead of \$158,680,000 as proposed by the Senate.

Pursuant to the Secretary of Labor's expressed assurances, the conferees expect the Department to provide for 90 additional mine inspectors over the budget request level, assigning the additional

inspectors to mines or classes of mines that have a higher probability of fatality or serious injury.

BUREAU OF LABOR STATISTICS

SALARIES AND EXPENSES

Amendment No. 15: Appropriates \$167,925,000 instead of \$166,589,000 as proposed by the House and \$168,330,000 as proposed by the Senate. The conference agreement includes \$1,336,000 for revision of the standard industrial classification (SIC) system.

Amendment No. 16: Provides that \$8,286,000 shall remain available until September 30, 1988 as proposed by the Senate instead of \$7,206,000 as proposed by the House.

DEPARTMENTAL MANAGEMENT

SALARIES AND EXPENSES

Amendment No. 17: Earmarks \$2,408,000 for the President's Committee on employment of the Handicapped as proposed by the House instead of \$2,044,000 as proposed by the Senate.

Amendment No. 18: Appropriates \$103,852,000 as proposed by the House instead of \$103,488,000 as proposed by the Senate.

ASSISTANT SECRETARY FOR VETERANS EMPLOYMENT AND TRAINING

Amendment No. 19: Makes available \$139,510,000 from the Unemployment Trust Fund as proposed by the House instead of \$137,655,000 as proposed by the Senate.

SPECIAL FOREIGN CURRENCY PROGRAM

Amendment No. 20: Appropriates \$47,000 as proposed by the Senate instead of \$67,000 as proposed by the House.

GENERAL PROVISIONS

Amendment No. 21: Provides that no Job Corps center may be closed prior to January 1, 1988, instead of July 1, 1988 as proposed by the House. The Senate bill contained no similar provision.

Amendment No. 22: Inserts section number proposed by the House.

DISAPPROVAL OF DEFERRALS

Amendment No. 23: Reported in technical disagreement. The managers on the part of the House will move to recede and concur in the amendment of the Senate which inserts language to overturn a deferral of \$3,911,000 for Employment Service State allocations. This relates to program year 1986 which began on July 1, 1986. The House bill included no similar provision.

TITLE II—DEPARTMENT OF HEALTH AND HUMAN SERVICES

HEALTH RESOURCES AND SERVICES ADMINISTRATION

Amendment No. 24: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the Senate amendment which inserts legal citations.

Amendment No. 25: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate amended to read as follows:

In lieu of the matter stricken and inserted by said amendment insert the following: *\$1,470,763,000 of which \$5,000,000 shall be made available until expended to make grants under section 1610(b) of the Public Health Service Act to private nonprofit entities which are receiving support under section 329 or 330 of that Act;*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement provides \$1,470,763,000 for Health Resources and Services activities instead of \$1,267,068,000 as proposed by the House and \$1,499,753,000 as proposed by the Senate. This includes amounts for the family planning and National Health Service Corps programs which were not considered by the House due to lack of authorizing legislation. The conference agreement includes the following amounts:

Family planning.....	142,500,000
National Health Service Corps	60,000,000
(Direct loans).....	(1,000,000)
National Health Service Corps scholarships.....	2,300,000
Home health demonstrations	
Native Hawaiian child health initiative	1,000,000
Pediatric emergency care.....	2,000,000
Pacific Basin initiative.....	1,500,000
Family medicine/general dentistry.....	35,960,000
General internal medicine and pediatrics	18,500,000
Area health education centers	18,000,000
Disadvantaged assistance	27,250,000
Health professions special education initiatives.....	2,500,000
Geriatric training initiative.....	10,000,000
Advance nurse training	16,750,000
Nursing Traineeships.....	11,750,000
Nursing Special projects.....	1,675,000
Nursing Faculty fellowships.....	825,000
Center for Nursing Research (see NIH)	
Organ transplant program.....	7,400,000
Facility construction grants (Sec. 1610).....	5,000,000
Program management/program support	95,000,000

The conference agreement inserts language proposed by the Senate amended to provide \$5,000,000 for facility improvement grants under section 1610(b) but deletes a series of additional legislative earmarks proposed by the Senate but not included by the House. This has been done to simplify the bill language for the Health Resources and Services account and is not intended to affect the conference agreements regarding the various activities. In addition to the amounts specified above, the conference agreement includes \$3,300,000 for the Hansen's Disease program in the

State of Hawaii, and \$1,900,000 for the AIDS training initiative. These amounts were included in both the House and Senate bills.

The conferees have agreed to delete without prejudice Senate bill language earmarking \$250,000 for the CARES project in North Dakota. The Department of Health and Human Services has informed the conference that it is their intention to fund this project in fiscal year 1987. Therefore no earmark is required. The conference agreement includes \$250,000 for this project.

The conferees have included \$1,000,000 for the establishment of a series of Native Hawaiian child development centers in the State of Hawaii in order to address the pressing health care needs of Native Hawaiian children and their families. The Federal funds are to be matched on a 50-50 basis and should be awarded to an organization which has demonstrated a commitment to serving the pressing needs of Native Hawaiians, especially in the early childhood area. The conferees feel that a family education component should be an integral aspect of this program.

Based on recent changes in statutory authority and regulations, the conferees recommend that the Division of Nursing of the Health Resources and Services Administration should again award grants to entities to support nurse practitioner traineeship programs.

The conference agreement includes \$10,000,000 for geriatric training programs of which \$5,000,000 is for demonstration grants under the authority of section 301 of the Public Health Service Act. The conferees expect that a reasonable share of the funds appropriated in FY 1987 shall be used to improve the training of nurses, dentists and dental and nurse faculty in geriatrics.

With respect to the maternal and child health set-aside for projects of regional and national significance, the conferees expect the Department to support the ongoing efforts and activities of the hemophilia centers program in FY 1987 at the level indicated in the budget request, and encourage the Department to increase support for the program to meet the increased demand for services due to AIDS.

Family planning allocation formula—The conference agreement provides \$142,500,000 for family planning activities under sections 1001-1005 of the Public Health Service Act. The managers recognize that reauthorizing legislation for FY 1987 has been reported by the authorizing committee in the Senate. Pending action on that legislation, the conferees express their concern that the program not be changed through administrative action, and direct the Secretary of Health and Human Services to administer the program for FY 1987 in the same manner, and under the same allocation formula which governed program operations during FY 1986.

Amendment No. 26: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate amended to read as follows:

In lieu of the matter proposed by said amendment insert the following: : *Provided further, That during the fiscal year, and within the resources and authority available under section 338 of the Public Health Service Act, gross obligations for the principal amount of direct loans under sections 335(c), 338C(e)(1), and 338E of that Act*

shall not exceed \$1,000,000: Provided further, That the total principal amount of Federal loan insurance available under section 728 of the Public Health Service Act during fiscal year 1987 shall be granted by the Secretary of Health and Human Services without regard to any apportionment or other similar limitation

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement inserts language proposed by the Senate which provides that not to exceed \$1,000,000 of the amount appropriated for the National Health Service Corps may be used for loans to Corps members to help them establish private practices at the end of their service obligation. This language was not considered by the House due to lack of authorizing legislation.

The conference agreement deletes language proposed by the Senate which would have directed that unobligated National Health Service Corps funds be reprogrammed to the community health center program without the prior approval of the Appropriations Committees. This language has been deleted without prejudice and the conferees are agreed that any funds not actually required by the Corps should be transferred to community health centers to offset the cost of private placements.

The conferees understand that the amount provided for the National Health Service Corps may require some reorganization of this program. However, they believe that such a reorganization is not only possible but also desirable. The cost of assignments outside of the traditional Corps structure of Federal employees has risen rapidly over the last few years as the percentage of subsidized private placements has risen and the percentage of unsubsidized private placements has fallen. The President's FY 1987 budget proposes only 50 unsubsidized placements out of almost 1,000 assignments. The conferees are in agreement that the Administration should significantly increase the number of true private placements and should make every effort to reduce the average cost of subsidized assignments.

The conference report inserts language proposed by the Senate which exempts the Health Education Assistance Loans (HEAL) program from the normal apportionment process. In doing so the conferees have further agreed that the full \$290,000,000 currently authorized for new loan guarantees should be made available for this program in FY 1987.

CENTERS FOR DISEASE CONTROL

DISEASE CONTROL, RESEARCH AND TRAINING

Amendment No. 27: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating \$539,067,000 instead of \$518,254,000 as proposed by the House and \$541,862,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement includes the following amounts:

Preventive health block grant.....	\$89,525,000
Sexually transmitted diseases: grants	50,000,000

Immunization: grants.....	75,000,000
Tuberculosis grants	7,000,000
Infectious disease.....	125,365,000
Chronic and environmental disease prevention	30,425,000
NIOSH: training	9,900,000
Buildings and facilities	11,800,000

The conferees are aware that CDC has substantially reduced its activities with regard to health inspections of cruise ships. The conferees believe that this was an unwise decision. CDC is therefore directed to immediately resume all of its prior activities with regard to cruise ships.

The conferees have included funds for the continuation of the Health Promotion-Disease Prevention Centers initiative. The conferees reaffirm their interest in having CDC establish a center with an international health focus and recommend that such a center be established this fiscal year pursuant to the usual peer review procedures.

Amendment No. 28: Provides that \$11,800,000 for buildings and facilities shall remain available until expended as proposed by the Senate instead of \$3,810,000 as proposed by the House. This includes \$9,800,000 for the planning and construction of new office space and the planning of a new laboratory and \$2,000,000 for routine repairs and alterations.

Amendment No. 29: Deletes language proposed by the Senate which would have mandated a minimum employment level for the Centers for Disease Control. The House bill contained no similar provision.

For the past three years the conferees have addressed the matter of employment levels in the Centers for Disease Control. This year, as in past years, the conferees have agreed not to impose a statutory minimum employment level. However, if Congressional intent continues to be ignored and if the employment level in CDC continues to drop as responsibilities continue to increase, the conferees are agreed that it will be necessary to write an employment level into the law. For fiscal year 1987, the conferees intend that CDC maintain a minimum full-time equivalent employment level of 4,290, including the expansion of AIDS, immunization, sexually transmitted disease, and Superfund activities.

NATIONAL INSTITUTES OF HEALTH

The conference agreement provides a total of \$6,180,660,000 for programs of the National Institutes of Health instead of \$6,169,475,000 as proposed by the House and \$6,116,875,000 as proposed by the Senate. Included in the total is \$247,943,000 for research on Acquired Immune Deficiency Syndrome as proposed by the Senate.

NATIONAL CANCER INSTITUTE

Amendment No. 30: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which will appropriate \$1,402,837,000 instead of \$1,346,751,000 as proposed by the House and \$1,397,250,000 as proposed by the Senate. The managers on the part of the Senate will move to

concur in the amendment of the House to the amendment of the Senate.

NATIONAL HEART, LUNG AND BLOOD INSTITUTE

Amendment No. 31: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which will appropriate \$930,001,000 instead of \$921,410,000 as proposed by the House and \$921,502,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

NATIONAL INSTITUTE OF DENTAL RESEARCH

Amendment No. 32: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which will appropriate \$117,945,000 instead of \$116,275,000 as proposed by the House and \$116,553,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement provides the full amount of \$6,269,000 contained in the House bill for research career programs.

NATIONAL INSTITUTE OF DIABETES, DIGESTIVE, AND KIDNEY DISEASES

Amendment No. 33: Appropriates \$511,124,000 instead of \$515,455,000 as proposed by the House and \$502,628,000 as proposed by the Senate. The amount agreed to by the conferees contains the full amount provided in the House bill for funding of 6 kidney-urology centers to be named for the late Honorable George O'Brien of Illinois.

NATIONAL INSTITUTE OF NEUROLOGICAL AND COMMUNICATIVE DISORDERS AND STROKE

Amendment No. 34: Appropriates \$490,233,000 instead of \$491,085,000 as proposed by the House and \$487,218,000 as proposed by the Senate.

NATIONAL INSTITUTE OF ALLERGY AND INFECTIOUS DISEASES

Amendment No. 35: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which will appropriate \$545,523,000 instead of \$403,853,000 as proposed by the House and \$541,343,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conferees are concerned with the fact that 95 percent of patients with severe hemophilia are seropositive for HIV infection and one out of every 60 of these patients have contracted AIDS. The conferees recognize the importance of responding to this serious situation, and understand that NIAID will be making every effort to include these patients in its treatment and evaluation activities. The conferees recommend that NIAID, through its Treat-

ment and Evaluation Units, utilize to the fullest extent possible the Federally-supported hemophilia treatment centers network.

Because the etiology and natural history of HIV and AIDS are different among hemophilia patients (in comparison with other risk groups), the conferees recommend that NIAID work in collaboration with the national hemophilia organization and its network in establishing a data base on this patient population.

NATIONAL INSTITUTE OF GENERAL MEDICAL SCIENCES

Amendment No. 36: Appropriates \$570,916,000 instead of \$576,562,000 as proposed by the House and \$565,271,000 as proposed by the Senate.

NATIONAL INSTITUTE OF CHILD HEALTH AND HUMAN DEVELOPMENT

Amendment No. 37: Appropriates \$366,780,000 instead of \$368,509,000 as proposed by the House and \$362,866,000 as proposed by the Senate. This amount includes \$500,000 for research on Rett syndrome as proposed by the House.

NATIONAL EYE INSTITUTE

Amendment No. 38: Appropriates \$216,637,000 instead of \$219,091,000 as proposed by the House and \$214,080,000 as proposed by the Senate.

NATIONAL INSTITUTE OF ENVIRONMENTAL HEALTH SCIENCES

Amendment No. 39: Appropriates \$209,294,000 instead of \$209,872,000 as proposed by the House and \$208,067,000 as proposed by the Senate. The conference agreement provides the full amount contained in the House bill for "other research grants".

NATIONAL INSTITUTE ON AGING

Amendment No. 40: Appropriates \$176,931,000 instead of \$174,279,000 as proposed by the House and \$179,582,000 as proposed by the Senate.

The conferees have provided sufficient funding for the National Institute on Aging to initiate a National Alzheimer's Education Program which coordinates and assists public and private research, education, and training activities.

NATIONAL INSTITUTE OF ARTHRITIS AND MUSCULOSKELETAL AND SKIN DISEASES

Amendment No. 41: Appropriates \$138,713,000 instead of \$140,225,000 as proposed by the House and \$129,475,000 as proposed by the Senate. The conference agreement provides the full amount contained in the House bill for research centers.

RESEARCH RESOURCES

Amendment No. 42: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which will appropriate \$322,860,000 instead of \$317,826,000 as pro-

posed by the House and \$319,924,000 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement provides the full amount of \$38,301,000 contained in the Senate bill for laboratory animal science and primate research.

NATIONAL CENTER FOR NURSING RESEARCH

Amendment No. 43: Appropriates \$19,000,000 instead of \$20,000,000 as proposed by the Senate. In the House bill this program was funded at the level of \$16,700,000 under the appropriation for "Health Resources and Services". The conferees expect that at least \$2,000,000 of the funds appropriated will be used for nursing fellowships.

JOHN E. FOGARTY INTERNATIONAL CENTER

Amendment No. 44: Appropriates \$11,420,000 as proposed by the Senate instead of \$11,443,000 as proposed by the House.

NATIONAL LIBRARY OF MEDICINE

Amendment No. 45: Appropriates \$61,838,000 instead of \$61,588,000 as proposed by the House and \$62,088,000 as proposed by the Senate.

OFFICE OF THE DIRECTOR

Amendment No. 46: Appropriates \$56,708,000 as proposed by the Senate instead of \$246,651,000 as proposed by the House.

ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH ADMINISTRATION

ALCOHOL, DRUG ABUSE, AND MENTAL HEALTH

Amendment No. 47: Appropriates \$1,062,865,000 instead of \$893,434,000 as proposed by the House and \$1,099,113,000 as proposed by the Senate. This amount includes funding for alcohol and drug abuse research programs which were not considered by the House due to lack of authorizing legislation. The conference agreement includes the following amounts:

Alcohol, Drug Abuse and Mental Health Block Grant	\$495,000,000
Mental Health:	
Mental Health Research.....	235,406,000
Research training.....	19,000,000
Clinical training.....	15,000,000
Direct operations.....	33,266,000
Protection and advocacy.....	10,500,000
Drug Abuse:	
Research.....	80,000,000
Research training.....	2,250,000
Prevention demonstrations.....	6,500,000
Direct operations.....	14,437,000
Alcoholism:	
Research.....	66,075,000
Research training.....	2,500,000
Direct operations.....	11,658,000
ADAMHA program management.....	7,620,000

The conferees are agreed that up to \$1,000,000 of the funds for mental health clinical training should be allocated for the continuation of ongoing activities related to alcoholism and drug abuse and that within the clinical training activity priority should be given to prevention oriented proposals.

Of the \$10,500,000 provided for the Mental Health Protection and Advocacy program, the conferees expect that an amount not to exceed \$200,000 may be expended for technical assistance activities to carry out the Protection and Advocacy program.

The conferees expect that \$1,200,000 provided to the National Institute of Mental Health will be used to fund four demonstration projects in rural mental health as proposed by the Senate.

OFFICE OF ASSISTANT SECRETARY FOR HEALTH

PUBLIC HEALTH SERVICE MANAGEMENT

Amendment No. 48: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate amended to read as follows:

In lieu of the matter stricken and inserted by said amendment, insert the following: *III, XVII, and XX of the Public Health Service Act, \$117,126,000*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement includes the following amounts:

Health services research:	
Research.....	\$17,266,000
Program support	1,568,000
Health statistics:	
Program operations	49,025,000
Program support	3,056,000
Adolescent family life	14,000,000
Smoking and health	3,471,000
Health promotion	3,641,000
Lister Hill Center for Health Policy	5,000,000
Physical fitness and sports.....	1,363,000
Health services management	18,736,000

The conference agreement includes \$5,000,000 proposed by the Senate for a Federal contribution to endow the Lister Hill Center for Health Policy to be located at the University of Alabama at Birmingham. This Center, named for former Senator Lister Hill of Alabama, will function as a national center for the advancement of disease prevention and health promotion.

Amendment No. 49: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate providing that up to \$16,000,000 from amounts available under section 2113 of the Public Health Service Act shall be available to carry out the National Medical Expenditure Survey. The House bill contained no similar provision.

Amendment No. 50: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which earmarks

\$100,000 for the President's Council on Health Promotion and Disease Prevention. The House bill contained no similar provision.

HEALTH CARE FINANCING ADMINISTRATION

GRANTS TO STATES FOR MEDICAID

Amendment No. 51: Appropriates \$19,770,000,000 as proposed by the Senate instead of \$19,380,359,000 as proposed by the House.

PROGRAM MANAGEMENT

Amendment No. 52: Appropriates \$85,396,000 as proposed by the Senate instead of \$84,533,000 as proposed by the House.

Amendment No. 53: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which provides for a limitation on Medicare trust funds of \$1,168,520,000 instead of \$1,201,494,000 as proposed by the House and instead of \$1,171,170,000 as proposed by the Senate. 79316

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement includes the following amounts:

	General funds	Trust funds	Total
Research and demonstrations.....	\$10,000,000	\$18,000,000	\$28,000,000
Medicare facility certification.....		54,200,000	54,200,000
End stage renal disease networks.....		3,400,000	3,400,000
Federal administration.....	71,871,000	145,920,000	217,791,000

The conferees are agreed that of the \$28,000,000 available for research and demonstration activities, \$9,500,000 should be used for new studies. This includes \$1,200,000 as proposed by the Senate to initiate three respite care demonstration projects to evaluate various alternatives for addressing the care problems of Alzheimers Disease patients and their families. Should additional research activity be authorized by the Congress during its consideration of the 1986 Reconciliation bill, it should be financed within this amount or a supplemental request should be submitted for the review of the Congress. This includes studies done directly by the Health Care Financing Administration as well as studies to be carried out by other agencies within the Department if the research is to be financed from the Medicare trust funds. 5cc 79316 of PL 99-509

The conferees are aware that HCFA is in the process of revising its regulations governing reimbursement for ambulance services under Medicare. Concern has been expressed that three reports used as the data base for implementing this change may be outdated and do not adequately reflect actual costs. The conferees expect HCFA to reconsider this matter in order to make sure that any changes do not reduce payments below levels which are necessary to guarantee access to these essential services. Should a review indicate that the accounting base does not adequately reflect current experience, the rate adjustments should be delayed until this information can be obtained.

Amendment No. 54: Provides a contingency reserve for Medicare claims processing costs of \$50,000,000 as proposed by the Senate instead of \$15,000,000 as proposed by the House. Both the House and Senate bills have provided a total of \$1,102,000,000 for this purpose.

SOCIAL SECURITY ADMINISTRATION

ASSISTANCE PAYMENTS PROGRAM

Amendment No. 55: Appropriates \$7,024,398,000 instead of \$7,023,420,000 as proposed by the House and \$7,025,376,000 as proposed by the Senate. This amount will support 640 full-time equivalent positions.

LOW INCOME HOME ENERGY ASSISTANCE PROGRAM

Amendment No. 56: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which appropriates \$1,825,000,000 for low income home energy assistance (LIHEAP) as proposed by the Senate. The House deferred consideration of this appropriation in their deliberations on H.R. 5233 due to a lack of authorizing legislation.

The conferees wish to make clear that the amount agreed to for LIHEAP should not be construed as a decline either in support for the program or in the need for such assistance. Rather, it is reflective of the unusual circumstances which exist this year: lower energy prices in general and the availability of substantial oil overcharge funds to the states. The conferees intend to closely monitor the appropriation for this program and will consider supplemental funding should the amount agreed to be inadequate.

LIMITATION ON ADMINISTRATIVE EXPENSES

Amendment No. 57: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which reads as follows:

In lieu of the matter stricken and inserted by said amendment insert the following: *\$3,840,000,000 of which \$64,700,000 for the purchase of ergonomic furniture shall remain available until September 30, 1988 and shall not be obligated prior to September 30, 1987,*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement provides for a limitation on the amount of Social Security trust funds which may be expended for administrative expenses of \$3,840,000,000 instead of \$4,000,373,000 as proposed by the House and \$4,011,373,000 as proposed by the Senate.

Last month, the conferees were informed by the Social Security Administration that they expect to lapse at least \$171,000,000 in FY 1986. This results from a number of factors including lower outlays in their computer modernization project, lower use of overtime by Social Security field personnel and the carryover effect of overestimating requirements for FY 1985. This means that the 1986 base used by the executive branch and reviewed by the Congress in

making its initial recommendation for FY 1987 was overstated. This is the basis for the reduction recommended by the conferees. This does not change any of the substantive recommendations of the House or Senate related to staffing or office closings, but merely reflects a reestimate of the amount of funding necessary to implement these recommendations. The conferees note that the contingency reserve of \$160,000,000 has not been reduced and is available if necessary.

The conference agreement also includes language extending the availability of \$64,700,000 proposed in the President's budget for the purchase of "ergonomic furniture" and prohibiting the expenditure of these funds prior to September 30, 1987. The General Accounting Office has recently issued a report which raises serious questions about this procurement. For this reason the conferees have "fenced" this money pending a thorough review of the matter by the executive and legislative branches. The Department should be prepared to discuss this matter in detail when it appears before the Committees to justify the FY 1988 budget.

HUMAN DEVELOPMENT SERVICES

Amendment No. 58: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter stricken and inserted by said amendment insert the following: *Law 98-457), the Native Americans Programs Act, chapter 8-D of title IV-A of the Omnibus Budget Reconciliation Act of 1981 (pertaining to grants to States for planning and development of dependent care programs), the Head Start Act, and the Child Development Associate Scholarship Assistance Act of 1985, \$2,097,635,000*

The managers on part of the Senate will move to concur in the amendment of the House to the amendment of the Senate. The conference agreement includes the following amounts:

Head start	\$1,130,542,000
Child development scholarships.....	1,000,000
Dependent care	5,000,000
Family violence	8,500,000
Programs for the aging:	
Supportive services centers	270,000,000
Congregate meals.....	348,000,000
Home-delivered meals	74,000,000
Developmental disabilities program:	
State grants.....	56,500,000
Protection and advocacy	15,500,000
Special projects.....	2,500,000
University affiliated facilities.....	9,187,000
Native Americans programs.....	28,989,000
Program direction.....	61,069,000

The conferees are concerned with the lack of response from the Administration on Aging on the funding of the long term care gerontology centers and reconfirms its directive to the agency to fund the long term care gerontology centers in existence in 1985 at a level not less than that provided in that year.

The conferees reconfirm their support for funding the national legal services support and demonstration projects at \$1,000,000 for fiscal year 1987.

FAMILY SOCIAL SERVICES

Amendment No. 59: Appropriates \$939,567,000 instead of \$1,005,223,000 as proposed by the House and \$889,717,000 as proposed by the Senate. The conference agreement includes the following amounts:

Child welfare assistance	\$222,500,000
Child welfare research	11,340,000
Foster care	637,000,000

WORK INCENTIVES

Amendment No. 60: Appropriations \$110,000,000 instead of \$200,000,000 as proposed by the House. The Senate bill contained no funding for this program.

The conference agreement includes \$110,000,000 for the Work Incentives (WIN) Program. This amount is approximately half the level of the current federal contribution to WIN. States are required, pursuant to the Social Security Act, to register AFDC recipients for employment and training services under the WIN Program. The conferees recognize that the Congress is currently considering legislation to replace WIN. Such legislation would provide new authorization for comprehensive AFDC employment training programs. The conferees anticipate that such AFDC employment training legislation will be enacted in the First Session of the next Congress. The conferees agreed to consider the limited WIN level provided by the conference agreement as a transition appropriation to a new comprehensive AFDC employment training program. The conferees therefore direct that the entire amount available for Grants to States be allocated during the first three quarters of FY 1987. This will enable States to continue operating AFDC employment training programs through June 1987 utilizing existing WIN or WIN Demonstration authority. During this transition period the Congress will continue to consider the scope and design of the new AFDC employment training authorization to be enacted.

OFFICE OF COMMUNITY SERVICES

COMMUNITY SERVICES BLOCK GRANT

Amendment No. 61: Inserts heading as proposed by the Senate.

Amendment No. 62: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate, amended to read as follows:

In lieu of the matter proposed by said amendment, insert the following:

COMMUNITY SERVICES BLOCK GRANT

For carrying out the Community Services Block Grant Act, \$369,851,000, of which \$17,614,000 shall be for carrying out section 681(a)(2)(A), \$3,570,000 shall be for carrying out section 681(a)(2)(D),

\$2,686,000 shall be for carrying out section 681(a)(2)(E), \$5,866,000 shall be for carrying out section 681(a)(2)(F), and \$1,000,000 shall be for Demonstration Partnership Grants.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement includes the following amounts:

Grants to States	\$335,000,000
Rural housing	3,570,000
Migrant farmworkers.....	2,686,000
Community economic development.....	17,614,000
National youth sports program.....	5,866,000
Demonstration partnership	1,000,000
Program support.....	4,115,000

COMMUNITY FOOD AND NUTRITION

Amendment No. 63: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which appropriates \$2,500,000. These funds are for carrying out the community food and nutrition programs under section 681A of the Community Services Block Grant Act.

DEPARTMENTAL MANAGEMENT

GENERAL DEPARTMENTAL MANAGEMENT

Amendment No. 64: Appropriates \$121,819,000 instead of \$108,319,000 as proposed by the House and \$127,819,000 as proposed by the Senate.

Amendment No. 65: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment insert the following: , of which \$10,000,000 shall be for grants, under the authority of section 301 of the Public Health Service Act, to continue the four projects authorized in the Department of Health and Human Services Appropriations Act, 1986, to demonstrate the delivery of health care services to victims of acquired immune deficiency syndrome, as well as for so many projects for the same purpose as the Secretary of Health and Human Services finds appropriate, and of which \$4,500,000 shall be for an additional construction grant for the Mary Babb Randolph Cancer Center in West Virginia

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

OFFICE OF THE INSPECTOR GENERAL

Amendment No. 66: Appropriates \$30,016,000 as proposed by the House instead of \$29,716,000 as proposed by the Senate.

POLICY RESEARCH

Amendment No. 67: Appropriates \$8,200,000 as proposed by the House instead of \$7,200,000 as proposed by the Senate.

GENERAL PROVISIONS

Amendment No. 68: Restores House provision deleted by the Senate, which provides that funds appropriated in this Act for the National Institutes of Health shall be used to support no fewer than 6200 new and competing research project grants.

Amendment Nos. 69-77: Restore section numbers proposed by the House, but changed by the Senate.

Amendment No. 78: Deletes language proposed by the Senate which would have mandated a minimum staffing level for the National Institutes of Health. The House bill contained no similar provision.

For the past three years the conferees have addressed the matter of employment levels in the National Institutes of Health. This year, as in past years, the conferees have agreed not to impose a statutory minimum employment level. However, if Congressional intent continues to be ignored and if the employment level continues to drop as responsibilities continue to increase, the conferees are agreed that it will be necessary to write an employment level into the law. For fiscal year 1987, the conferees intend that NIH maintain a minimum full-time equivalent employment level of 13,507.

TITLE III—DEPARTMENT OF EDUCATION

COMPENSATORY EDUCATION FOR THE DISADVANTAGED

Amendment No. 79: Appropriates \$3,944,163,000 for Chapter 1 of the Education Consolidation and Improvement Act, instead of \$3,999,163,000 as proposed by the House and \$3,889,163,000 as proposed by the Senate.

Amendment No. 80: Earmarks \$3,937,917,000 to become available on July 1, 1987 and remain available until September 30, 1988 instead of \$3,992,917,000 as proposed by the House and \$3,882,917,000 as proposed by the Senate.

Amendment No. 81: Appropriates \$37,107,000 for State administration instead of \$38,607,000 as proposed by the House and \$35,607,000 as proposed by the Senate.

Amendment No. 82: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment, insert the following: *For carrying out section 418A of the Higher Education Act, \$7,500,000.*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conferees note, with great concern, that statutory changes in the Chapter 1 program have not been made to reflect the most recent census data for the purposes of making Chapter 1 allocations. As a result, funds for the 1987-1988 school year will be distributed on the basis of the 1970 census poverty criteria and the 1975 Survey of Income and Education data. This outdated information does not accurately reflect Chapter 1 eligible student populations. The conferees, therefore, urge the appropriate authorizing

committees to make statutory adjustments to the Chapter 1 program to reflect the most recent census information. Should such adjustment not occur, the conferees agree that they will be obliged to make such changes in the FY 1988 appropriations bill.

IMPACT AID

Amendment No. 83: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which appropriates \$695,000,000 instead of \$675,000,000 as proposed by the House and \$630,000,000 as proposed by the Senate.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 84: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which earmarks \$663,000,000 for entitlements under section 3 instead of \$643,000,000 as proposed by the House and \$598,000,000 as proposed by the Senate.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 85: Earmarks \$533,000,000 for entitlements under section 3(a) of the Act of September 30, 1950 as proposed by the Senate instead of \$513,000,000 as proposed by the House.

Amendment No. 86: Deletes language proposed by the House providing that payment under section 3(a) to any local educational agency where children determined eligible under section 3(a) amount to at least 48 percent of such agency's total average daily attendance shall be at 100 per centum of entitlement.

Amendment No. 87: Inserts language proposed by the Senate providing that payment under section 3(a) to any local educational agency described in section 3(d)(1)(A) shall be at 100 per centum of entitlement, except that payments on behalf of children who reside on property which is described in section 403(1)(C) shall be at 15 per centum of entitlement, so long as the fiscal year 1987 per pupil payment does not exceed 105 per centum of fiscal year 1986 per pupil payment.

Amendment No. 88: Deletes language proposed by the House providing that children determined eligible under section 3(a) which amount to at least 35 per centum but less than 48 per centum of such agency's total average daily attendance shall be at 95 per centum of entitlement.

Amendment No. 89: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which reads as follows:

In lieu of the matter stricken and inserted by said amendment insert the following: *at least 15 per centum but less than 20 per centum*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 90: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede

and concur in the amendment of the Senate with an amendment which reads as follows:

In lieu of the matter stricken by said amendment insert the following: *at 75 per centum of entitlement, except that payments on behalf of children who reside on property which is described in section 403(1)(C) shall be at 11.25 per centum of entitlement and the fiscal year 1987 local contribution rate for such agency shall not exceed 105 per centum of such agency's fiscal year 1986 local contribution rate: Provided further, That payment with respect to entitlements under section 3(a) to any local educational agency whose children determined eligible under section 3(a) amount to less than 15 per centum of such agency's total average daily attendance shall be*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 91: Deletes language proposed by the House and inserts language proposed by the Senate relating to respective payment levels.

The conferees wish to make clear that, as in the case of section 3(d)(2)(B), the five-percent-increase limitation shall not apply to districts that are eligible for additional funds under section 3(d)(3)(b).

Amendment No. 92: Appropriates \$22,500,000 for the Act of September 23, 1950 instead of \$25,000,000 as proposed by the House and \$20,000,000 as proposed by the Senate.

Amendment No. 93: Earmarks \$9,250,000 for awards under section 10 instead of \$10,000,000 as proposed by the House and \$8,500,000 as proposed by the Senate.

Amendment No. 94: Earmarks \$9,250,000 for awards under sections 14(a) and 14(b) instead of \$10,000,000 as proposed by the House and \$8,500,000 as proposed by the Senate.

Amendment No. 95: Earmarks \$4,000,000 for awards under sections 5 and 14(c) instead of \$5,000,000 as proposed by the House and \$3,000,000 as proposed by the Senate.

SPECIAL PROGRAMS

Amendment No. 96: Appropriates \$529,337,000 for Chapter 2 of the Education Consolidation and Improvement Act instead of \$544,909,000 as proposed by the House and \$526,837,000 as proposed by the Senate.

Amendment No. 97: Earmarks \$29,337,000 for the Secretary's discretionary fund instead of \$44,909,000 as proposed by the House and \$27,837,000 as proposed by the Senate.

Amendment No. 98: Deletes language proposed by the House earmarking \$4,000,000 for a rural education program. The conferees understand that funds for this purpose are included under the appropriation headed "Educational Research and Statistics".

Earmarks \$1,500,000 for discretionary projects instead of \$3,052,000 as proposed by the House. The Senate bill contained no similar provision.

Earmarks \$7,800,000 for inexpensive book distribution as proposed by the Senate instead of \$7,000,000 as proposed by the House.

Amendment No. 99: Earmarks \$3,337,000 for arts in education as proposed by the Senate instead of \$3,157,000 as proposed by the House.

Amendment No. 100: Earmarks \$3,000,000 for alcohol and drug abuse education as proposed by the Senate instead of \$14,000,000 as proposed by the House.

Amendment No. 101: Deletes language proposed by the Senate earmarking \$1,000,000 of the \$3,000,000 in the bill for law-related education. The conferees are agreed that \$1,000,000 is to be used for activities related to the bicentennial celebration of the Constitution, as described in the House report accompanying the bill.

Amendment No. 102: Appropriates \$24,000,000 as proposed by the House instead of \$25,000,000 as proposed by the Senate for section 403 of the Civil Rights Act of 1964.

Amendment No. 103: Appropriates \$3,500,000 instead of \$6,000,000 as proposed by the House and \$1,000,000 as proposed by the Senate for title IX, part C of the Elementary and Secondary Education Act.

Amendment No. 104: Appropriates \$5,000,000 as proposed by the Senate instead of \$4,785,000 as proposed by the House for section 1524 of the Education Amendments of 1978.

Amendment No. 105: Appropriates \$2,000,000 as proposed by the Senate instead of \$1,914,000 as proposed by the House for section 1525 of the Education Amendments of 1978.

Amendment No. 106: Deletes appropriation of \$2,392,000 proposed by the House for the Excellence in Education program. The Senate bill contained no similar provision.

Amendment No. 107: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment which earmarks \$39,190,060 for State grants under section 204 of title II of the Education for Economic Security Act.

Amendment No. 108: Changes "to" to "shall" as proposed by the Senate.

Amendment No. 109: Restores appropriation of \$7,177,000 as proposed by the House for Leadership in Education Administration Development. The Senate bill deleted this appropriation.

BILINGUAL EDUCATION

Amendment No. 110: Restores legal citation proposed by the House and stricken by the Senate regarding title VI of the Education Amendments of 1984.

Amendment No. 111: Deletes legal citation for title IV, part E of the Carl D. Perkins Vocational Education Act, proposed by the House. The conference agreement includes this item under the "Vocational and Adult Education" appropriation as proposed by the Senate.

Amendment No. 112: Appropriates \$173,095,000 instead of \$179,637,000 as proposed by the House and \$138,955,000 as proposed by the Senate.

Amendment No. 113: Earmarks \$99,161,000 for part A of title VII of the Elementary and Secondary Education Act as proposed by the House instead of \$94,951,000 as proposed by the Senate.

Amendment No. 114: Earmarks \$10,370,000 for part B instead of \$10,300,000 as proposed by the House and \$10,440,000 as proposed by the Senate.

Amendment No. 115: Earmarks \$33,564,000 for part C as proposed by the Senate instead of \$36,490,000 as proposed by the House.

Amendment No. 116: Restores language proposed by the House but eliminated by the Senate earmarking \$30,000,000 for the Emergency Immigrant Education Program.

EDUCATION FOR THE HANDICAPPED

Amendment No. 117: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter stricken and inserted by said amendment insert the following: *as amended by S. 2294, which was presented to the President of the United States on September 26, 1986, \$1,741,900,000 of which \$1,338,000,000 for section 611 and \$180,000,000 for section 619 shall become available for obligation on July 1, 1987, and shall remain available until September 30, 1988: Provided, That \$50,000,000 shall be available for section 685 of said Act.*

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement includes the following:

State grants.....	\$1,338,000,000
Early intervention	50,000,000
Preschool grants.....	180,000,000
Early childhood	24,470,000
Deaf-blind centers.....	15,000,000
Severely handicapped projects	5,300,000
Innovation and development	18,000,000
Postsecondary	5,900,000
Media services and captioned films.....	15,000,000
Educational technology and materials	3,500,000
Special education personnel development	67,730,000
Special studies	3,800,000
Secondary and transitional services.....	7,300,000
Regional resource centers	6,700,000
Recruitment and information	1,200,000
Total.....	1,741,900,000

The Committee intends that Staff personnel of Parent Training Centers may assist parents in activities under Part B of the Act.

The conferees intend that, of the funds provided for Education for the Handicapped, no more than \$3,500,000 shall be expended for the purpose of carrying out Section 317 of H.R. 5520, as passed by the House and the Senate.

REHABILITATION SERVICES AND HANDICAPPED RESEARCH

Amendment No. 118: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter stricken and inserted by said amendment insert the following: *For carrying out the Rehabilitation Act of 1973 and the Helen Keller National Center Act, as amended by H.R. 4021, as presented to the President, \$1,484,758,000, of which*

\$1,281,000,000 shall be for allotments under sections 100(b)(1) and 110(b)(3) of the Rehabilitation Act, and \$4,600,000 shall be for the Helen Keller National Center.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement includes the following:

Basic State grants.....	\$1,281,000,000
Supported employment.....	22,100,000
Service projects:	
Special demonstration programs.....	18,400,000
Recreational programs.....	2,330,000
Migratory workers.....	1,058,000
American Indians.....	1,500,000
Projects with industry.....	16,070,000
Helen Keller Center.....	4,600,000
Client assistance.....	7,100,000
Independent living:	
Comprehensive services.....	11,830,000
Centers.....	24,320,000
Services for older blind.....	5,290,000
Training.....	29,550,000
Innovation and expansion.....	9,000,000
National Institute of Handicapped Research.....	48,500,000
Evaluation.....	2,110,000
Total.....	\$1,484,753,000

Of the amount appropriated for rehabilitation services and handicapped research the conferees earmark \$2,330,000 for special recreational programs under section 316 of the Rehabilitation Act.

The conference agreement provides \$2,900,000 for a grant to the University of Alabama at Birmingham for a Comprehensive Head Injury Center which would develop and demonstrate improved methods of post-acute care and rehabilitation for head injury victims, including those with mild and moderate brain trauma. The funds provided would be used to construct and equip the Center, to develop its comprehensive treatment program, and to carry out applied research and evaluation activities.

VOCATIONAL AND ADULT EDUCATION

Amendment No. 119: Appropriates \$980,800,000 instead of \$1,016,433,000 as proposed by the House and \$943,163,000 as proposed by the Senate.

Amendment No. 120: Earmarks \$11,000,000 for title IV of the Carl D. Perkins Vocational Education Act instead of \$12,000,000 as proposed by the House and \$10,000,000 as proposed by the Senate.

Amendment No. 121: Earmarks \$7,500,000 for State councils as proposed by the Senate instead of \$7,300,000 as proposed by the House.

Amendment No. 122: Earmarks \$6,000,000 for Community based organizations as proposed by the Senate instead of \$7,500,000 as proposed by the House.

Amendment No. 123: Earmarks \$3,686,000 for Bilingual Vocational Training as proposed by the Senate. The House bill includes this provision under the "Bilingual Education" appropriation.

STUDENT FINANCIAL ASSISTANCE

Amendment No. 124: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which appropriates \$5,196,000,000 and inserts language as proposed by the Senate. The House bill includes no funds for this purpose because of a lack of authorization. The conference agreement provides that maximum Pell grants cannot exceed \$2,100 per student or 60 percent of the cost of attendance. This is the same maximum level adopted for the previous academic year.

GUARANTEED STUDENT LOANS

Amendment No. 125: Appropriates \$3,004,000,000 as proposed by the Senate instead of \$3,394,000,000 as proposed by the House.

HIGHER EDUCATION

Amendment No. 126: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter stricken and inserted by said amendment insert the following:

For carrying out title III of the Higher Education Act of 1965, as amended, \$146,208,000, of which up to \$20,000,000 for part C of title III of said Act shall remain available until expended: Provided, That \$50,741,000 of funds appropriated for title III of said Act shall be available only to historically black colleges and universities.

For carrying out subpart 4 of part A of title IV; subpart 2 of part D of title V; titles VI and VIII, parts B, C, E, and F of title IX; subpart 1 of part B and parts A and C of title X; and sections 420A and 1204(c) of the Higher Education Act of 1965, as amended by S. 1965 as passed the Senate on September 25, 1986; title XIII, part H, subpart 1 of the Education Amendments of 1980, as amended by section 502 of S. 1965 as passed the Senate on September 25, 1986; and section 102(b)(6) of the Mutual Educational and Cultural Exchange Act of 1961; \$268,420,000: Provided, That \$1,000,000 of the amount appropriated under this paragraph and available for part A of title VI of the Higher Education Act of 1965 shall be available for a grant to the Bologna Center of the School of Advanced International Studies of the Johns Hopkins University.

For carrying out subpart 6 of part A of title IV, subpart 1 of part D of title V, part D of title VII, part D of title XI (\$2,000,000), and section 771 (\$2,000,000) of the Higher Education Act of 1965, as amended by S. 1965 as passed the Senate on September 25, 1986; title II of H.R. 2787 as passed the Senate on June 25, 1986, relating to the Technology Transfer Institute (\$5,000,000); H.R. 4244 as passed the Senate on September 30, 1986 (\$8,000,000); and H.R. 3598 as passed the House on November 4, 1981 and amended by part I of title XIII of said S. 1965 (\$1,000,000); \$64,500,000 to remain available until expended: Provided, That \$8,000,000 provided herein for carrying out subpart 6 of part A of title IV shall be available not-

withstanding sections 419G(b) and 419I(a) of the Higher Education Act of 1965 (20 U.S.C. 1070d-37(b) and 1070d-39(a)).

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference agreement includes the following amounts:

Aid for developing institutions.....	\$146,208,000
International education:	
Domestic programs	25,550,000
Johns Hopkins University.....	1,000,000
Overseas programs.....	5,500,000
Fund for the improvement of postsecondary education.....	13,700,000
Cooperative education.....	14,400,000
Special programs for the disadvantaged	176,370,000
Veterans' cost of instruction.....	3,000,000
Academic facilities:	
Interest subsidy grants.....	23,000,000
Special higher education projects	18,000,000
Graduate programs:	
Graduate professional opportunity fellowships.....	11,750,000
Public service fellowships.....	2,500,000
National graduate fellowships.....	3,400,000
Legal training for disadvantaged.....	1,500,000
Robert C. Byrd scholarships	8,000,000
Assistance to Guam	500,000
Robert A. Taft Institute.....	750,000
Carl Perkins scholarships	15,500,000
Talented teachers	2,000,000

The conferees are agreed that \$4,000,000 is included for each of the two projects authorized under H.R. 4244 as passed the Senate on September 30, 1986.

The conferees agree that \$50,741,000 of the funds provided for the title III program shall be for part B and that section 326 of part B shall be funded at not more than \$4,000,000.

The conferees have included \$1,000,000 for the Bologna Center of the School of Advanced International Studies. This special award has been agreed to in recognition of the distinguished career of Senator Charles McC. Mathias, Jr. and his life-long commitment to enhancing international cooperation through scholarship and economic linkages.

For the Fund for the Improvement of Postsecondary Education, the conferees have included \$1,537,000 for part B of title X of the Higher Education Act. This program, "innovative projects for community services and student financial independence", authorizes the Secretary to make grants available to institutions of higher education and other public agencies and non-profit organizations to encourage student participation in community service activities in exchange for financial aid assistance. Funds awarded under this part will help higher education institutions address the problem of growing student indebtedness, develop alternatives to student borrowing on a more comprehensive scale, and encourage student participation in community service activities on their own campuses.

The conferees have provided \$8,000,000 for the Robert C. Byrd Honors Scholarship Program. The Secretary of Education shall assign the number of scholarships to a State based on school-age population in the State. No State (including the District of Columbia and Puerto Rico) shall receive fewer than 10 scholarships. The Secretary of Education shall ensure that the State Education Agen-

cies select recipients and award the scholarships such that all parts of the State are fairly represented, and no part of the State has a disproportionate share of the awards of that State. This program is to provide recognition to those students who have demonstrated outstanding academic achievement and who have been accepted for enrollment at an institution of higher learning. These scholarships are based solely on merit and are for the first year of academic study for a 1-year period and are not renewable.

The conferees understand that the Secretary of Education has authority under the Education Department General Administrative Regulations to use the fiscal year 1987 appropriation for Upward Bound to fund fiscal year 1986 applications which were initially rejected, provided that the original decisions are found to be the result of administrative error on the part of Department staff or application reviewers. Should the Secretary determine, upon appeal by any unsuccessful fiscal year 1986 Upward Bound applicant, that a funding decision was made in error, the conferees urge the Secretary to use his authority to fund such an application in fiscal year 1987, thus ensuring equitable treatment of all Upward Bound applicants.

HIGHER EDUCATION FACILITIES LOANS AND INSURANCE

Amendment No. 127: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which inserts language proposed by the Senate appropriating \$19,205,000. The House included no funds for this purpose due to lack of authorization.

COLLEGE HOUSING LOANS

Amendment No. 128: Specifies \$60,000,000 as proposed by the House instead of \$40,000,000 as proposed by the Senate as the gross commitments for the principal amount of direct loans during fiscal year 1987.

The conferees are aware that recent actions by the Congress may cause the sale of the College Housing Loan portfolio over the next several years. Proceeds from such sales will be used to reduce the debt outstanding to the Treasury. But, the conferees are also aware that the newly-reauthorized Higher Education Act adds renovation of academic facilities as a new purpose of the College Housing Loan program. The conferees urge the Secretary to continue the current practice of reserving to the revolving fund those unused funds that result from loan repayments, after deducting the operating costs and payments for interest insufficiencies, and to use those excess funds for new college housing and academic facilities loan commitments as authorized by the Congress.

EDUCATIONAL RESEARCH AND STATISTICS

Amendment No. 129: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which appropriates \$63,578,000 instead of \$8,747,000 as proposed by the House; and ear-

marks \$4,000,000 for carrying out a rural education program by the nine regional laboratories as proposed by the Senate. The House deferred consideration of a large portion of this appropriation, because of lack of authorization.

Of the funds made available for educational research and statistics, the conferees agree that \$4,000,000 shall be provided to the governing boards of the nine regional educational laboratories for the purpose of initiating a new program that will identify and support further development of promising, rural small-school activities and practices within their regions. The conferees expect that remaining funds for educational research and statistics shall be allocated to each of the authorized activities. To the greatest extent possible, any remaining funds should be used to strengthen and improve the gathering and analysis of education statistics.

Over the past several years, there have been numerous reports on the seriousness of the decline in the American education system. Some efforts have been made to improve basic education but it is evident that there is still a great need for more effective teaching methods for those who have a role in the education of elementary and secondary school students. In this regard, the managers urge the Secretary of Education to implement programs, such as the one developed by the School Effectiveness Training Network, to provide rapid and cost effective transmission of proven effective teaching methods on a large scale basis.

LIBRARIES

Amendment No. 130: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which appropriates \$132,500,000 as proposed by the Senate instead of \$130,000,000 as proposed by the House.

SPECIAL INSTITUTIONS

AMERICAN PRINTING HOUSE FOR THE BLIND

Amendment No. 131: Appropriates \$5,500,000 as proposed by the Senate instead of \$5,510,000 as proposed by the House.

GALLAUDET COLLEGE

Amendment No. 132: Appropriates \$62,000,000 as proposed by the Senate instead of \$60,737,000 as proposed by the House.

HOWARD UNIVERSITY

Amendment No. 133: Appropriates \$170,230,000 as proposed by the House instead of \$162,170,000 as proposed by the Senate.

Amendment No. 134: Deletes language proposed by the Senate earmarking \$27,106,000 for partial support of the hospital.

DEPARTMENTAL MANAGEMENT

SALARIES AND EXPENSES

Amendment No. 135: Appropriates \$234,692,000 as proposed by the Senate instead of \$241,692,000 as proposed by the House.

Amendment No. 136: Deletes language inserted by the Senate providing that not more than \$90,000 shall be available for travel by the Secretary of Education.

OFFICE FOR CIVIL RIGHTS

Amendment No. 137: Appropriates \$43,000,000 instead of \$38,185,000 as proposed by the House and \$44,000,000 as proposed by the Senate.

GENERAL PROVISIONS

Amendment Nos. 138, 139, and 140: Restore Sections 303, 304, and 305 inserted by the House but deleted by the Senate prohibiting the use of funds to force the busing of students.

Amendment No. 141: Restores Section 306 inserted by the House but deleted by the Senate prohibiting the use of funds to prevent the implementation of voluntary prayer and meditation in the public schools.

Amendment No. 142: Restores Section number proposed by the House, but changed by the Senate.

Amendment No. 143: Deletes Section 308 inserted by the House but deleted by the Senate prohibiting the use of funds by the Department of Education to collect a refund under the Library Services and Construction Act.

The conferees are extremely concerned by the efforts of the Department to force the State of Illinois to repay its entire allotment of LSCA Title I funds for the period July 1977 through the end of 1980. The conferees urge the Department to abandon this effort.

The conferees note that during this time period, the State's plans for use of these funds were approved by the Secretary on an annual basis. The Department's audit for the Illinois Library System for the period in question made no findings of fraud and made no allegations of criminal wrongdoing under either State or Federal law. Good faith decisions were made by the State in developing a model library program which has greatly improved the delivery of library services to the public. The conferees further note that a 1974 audit of the Illinois libraries found no problems with the State's accounting system, but that the subsequent audit found fault with the same system. Nonetheless, the accounting practices of the State which resulted in the audit determination have been adjusted in order to satisfy the Department. Finally, it is clear to the conferees that the five-year statute of limitations provisions contained in section 452(g) of the General Education Provisions Act (20 U.S.C. 1234a(g)) apply to the first 28 months of the period in question.

The conferees are extremely disappointed by the continuing refusal of the Department to give consideration to all of the relevant facts concerning this audit. The conferees strongly urge the Depart-

ment to reconsider its decision to oppose an evidentiary hearing before the Education Appeals Board, and remind the Department of its responsibility to abide by the statute of limitations contained in GEPA.

TITLE IV—RELATED AGENCIES

ACTION

OPERATING EXPENSES

Amendment No. 144: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate which appropriates \$153,287,000 for the ACTION agency and earmarks \$19,000,000 for the VISTA program and \$2,000,000 for a new VISTA Literacy Corps.

The conference agreement includes the following amounts:

VISTA operations	\$19,000,000
VISTA Literacy Corps.....	2,000,000
Service learning	1,368,000
Citizen participation and volunteer demonstration	1,801,000
Foster grandparents program	56,100,000
Senior companion program.....	18,086,000
Retired senior volunteer program	29,620,000
Program support.....	25,312,000

COMMISSION ON EDUCATION OF THE DEAF

SALARIES AND EXPENSES

Amendment No. 145: Appropriates \$750,000 instead of \$1,000,000 as proposed by the Senate, modifies legal citation, and provides that funds shall remain available until expended as proposed by the Senate. The House bill contained no funding for this agency.

CORPORATION FOR PUBLIC BROADCASTING

PUBLIC BROADCASTING FUND

Amendment No. 146: Appropriates \$228,000,000 for fiscal year 1989 instead of \$214,000,000 as proposed by the House and \$238,000,000 as proposed by the Senate.

FEDERAL MEDIATION AND CONCILIATION SERVICE

SALARIES AND EXPENSES

Amendment No. 147: Appropriates \$23,523,000 instead of \$22,656,000 as proposed by the House and \$24,390,000 as proposed by the Senate. The conference agreement includes funding for employee moving and relocation costs.

FEDERAL MINE SAFETY AND HEALTH REVIEW COMMISSION

SALARIES AND EXPENSES

Amendment No. 148: Appropriates \$3,785,000 instead of \$3,651,000 as proposed by the House and \$3,919,000 as proposed by the Senate.

NATIONAL COMMISSION ON LIBRARIES AND INFORMATION SCIENCE

SALARIES AND EXPENSES

Amendment No. 149: Appropriates \$660,000 as proposed by the House instead of \$690,000 as proposed by the Senate.

NATIONAL COUNCIL ON THE HANDICAPPED

SALARIES AND EXPENSES

Amendment No. 150: Appropriates \$850,000 as proposed by the Senate instead of \$732,000 as proposed by the House.

NATIONAL LABOR RELATIONS BOARD

SALARIES AND EXPENSES

Amendment No. 151: Appropriates \$129,960,000 instead of \$129,055,000 as proposed by the House and \$130,865,000 as proposed by the Senate.

NATIONAL MEDIATION BOARD

SALARIES AND EXPENSES

Amendment No. 152: Appropriates \$6,401,000 as proposed by the House instead of \$6,540,000 as proposed by the Senate.

OCCUPATIONAL SAFETY AND HEALTH REVIEW COMMISSION

SALARIES AND EXPENSES

Amendment No. 153: Appropriates \$5,750,000 as proposed by the Senate instead of \$5,647,000 as proposed by the House.

RAILROAD RETIREMENT BOARD

LIMITATION ON ADMINISTRATION

Amendment No. 154: Makes available \$57,756,000 from the railroad retirement trust fund instead of \$56,634,000 as proposed by the House and \$58,877,000 as proposed by the Senate.

LIMITATION ON RAILROAD UNEMPLOYMENT INSURANCE
ADMINISTRATION FUND

Amendment No. 155: Provides that \$14,942,000 shall be apportioned from moneys credited to the railroad unemployment insurance administration fund instead of \$15,190,000 as proposed by the Senate and \$14,694,000 as proposed by the House.

LIMITATION ON REVIEW ACTIVITY

Amendment No. 156: Makes available \$1,267,000 from the railroad retirement trust fund and the railroad unemployment administration fund instead of \$1,167,000 as proposed by the House and \$1,367,000 as proposed by the Senate.

SOLDIERS' AND AIRMEN'S HOME

CAPITAL OUTLAY

Amendment No. 157: Makes available \$16,241,000 from the permanent fund as proposed by the Senate instead of \$15,000,000 as proposed by the House.

UNITED STATES INSTITUTE OF PEACE

Amendment No. 158: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

In lieu of the matter proposed by said amendment, insert the following:

UNITED STATES INSTITUTE OF PEACE

For necessary expenses of the United States Institute of Peace as authorized in the United States Institute of Peace Act, \$625,000.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 159: Deletes general provision proposed by the House which prohibited the use of funds to any educational institution which does not have a program for the prevention of drug abuse.

Amendment No. 160: Appropriates an additional amount of \$36,934,000 for carrying out the provisions of title II of the Education for Economic Security Act instead of \$56,934,000 proposed by the Senate and deletes reduction of \$11,000,000 for activities of the National Institutes of Health. The House bill contained no similar provision.

Amendment No. 161: Deletes general provision proposed by the Senate which would have waived the statutory time limit, with respect to one particular group of workers, for filing a petition for assistance under the Trade Act of 1974.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1987 recommended by the Committee of Conference, with comparisons to the fiscal year 1986 amount, the 1987 budget estimates, and the House and Senate bills for 1987 follow:

New budget (obligational) authority, fiscal year 1986.....	\$106,446,471,000
Budget estimates of new (obligational) authority, fiscal year 1987.....	104,760,059,000
House bill, fiscal year 1987 ¹	103,721,016,000
Senate bill, fiscal year 1987	113,689,908,000
Conference agreement, fiscal year 1987	113,947,638,000

Conference agreement compared with:

New budget (obligational) authority, fiscal year 1986	+7,501,167,000
Budget estimates of new (obligational) authority, fiscal year 1987	+9,187,579,000
House bill, fiscal year 1987.....	+10,226,622,000
Senate bill, fiscal year 1987.....	+257,730,000

¹ The House did not consider budget estimates totaling \$7,965,109,000 which were later considered by the Senate and the conference.

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STENY H. HOYER,
JAMIE L. WHITTEN,
SILVIO O. CONTE,
CARL D. PURSELL,
JOHN EDWARD PORTER,
BILL YOUNG,

Managers on the Part of the House.

LOWELL P. WEICKER, Jr.,
MARK O. HATFIELD,
TED STEVENS,
MARK ANDREWS,
WARREN B. RUDMAN,
ARLEN SPECTER,
JAMES A. MCCLURE,
PETE V. DOMENICI,
ROBERT C. BYRD,
ERNEST F. HOLLINGS,
LAWTON CHILES,
QUENTIN BURDICK,
DANIEL K. INOUE,
TOM HARKIN,

Managers on the Part of the Senate.

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